

Bundesinstitut für Risikobewertung

Food safety assessment in the European and global context

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Challenges of globalisation

- Further growth of world population to 10.9 bn in 2100
- Changes in consumption behavior in developing countries and increase in purchasing power (China, India *etc.*)
- Competition of food and feed production with renewable resources and energy plants
- Development of supply, demand, and prices increase the trade in food of low quality and safety
- Systematic control of all commodities and sciencebased services at borders impossible



40 years in retrospect, 40 years ahead

World population / bn



World cereal production / bn t



World meat production / bn t



Source: FAOSTAT and TI



Animal products produced in different regions



Source: FAOSTAT, TI



Globalization of food chains

Are we prepared for the global food chain network ?





RASFF: Distribution of Galacto-Oligosaccharides (GOS)





Food chain management Meeting the challenges of global food chains

A conceptual framework for supply chain collaboration: Empirical evidence from the agri-food industry

Supply Chain Management 12(3):177-186 · May 2007 DOI: 10.1108/13598540710742491



Web Service: Food Chain-Lab

Visualisisation and interactivity using web tools

(Currently planned project to monitor the spread of contaminations)





Hazard and risk

Hazard

Risk

A negative health effect that is induced by a biological, chemical, or physical agent. Describes the probability of health impairment by a certain amount / dose of a given substance.



Public Authorities

- Public agencies face similar problems all over the world.
- Solutions found elsewhere are often effective and acceptable in other countries.
- Interests of public authorities are not identical to the interests of food / feed enterprises.
- Interests of public authorities are not identical on national and global level.
- International networking benefits consumers in the home country.
- International networking benefits fair trade in the world.



Risk analysis framework



opinions concerning the risk

Application of Risk Analysis to Food Standards Issues, a Joint FAO/WHO Expert Consultation, Geneva, Switzerland, 13-17 March 1995



Regulation (EC) No 178/2002 of the European Parliament and of the Council



- 28.1.2002
- laying down the general principles and requirements of food law
- establishing the European Food Safety Authority
- laying down procedures in matters of food safety





Legal structures of agencies

- 130 public authorities to work on food safety •
- Who does what in Europe?







Structure in the European Union







Present situation in Europe in food safety



- Member States have undertaken numerous reforms of their structures in order to bring their systems in line with the EU legislation.
- This has led to a network of public authorities and institutions linking the national and European levels.
- Smaller countries have difficulties in building up institutionally separate risk assessment units.











Risk Assessment Bodies

Institutional separation of **Risk Assessment and Risk Management**

- Germany (BfR) •
- France (ANSES)
- Denmark (DTU)
- Austria (AGES) •
- Hungary (NÉBIH) •
- Italy (ISS) •
- Lithuania (NMVRVI) •
- Poland (NIZP-PZH, PIWET) •
- Slovakia (VÚP)

Authorities responsible for Risk Assessment and **Risk Management**

- Belgium (FPS)
- Bulgaria (MZH)
- Cyprus (MOH)
- Czech Republic (MZE)
- Estonia (VTA)
- Finnland (Evira)
- Greece (EFET)
- Ireland (FSAI)
- Latvia (PVD)
- Luxemburg (OSQCA)
- Malta (MCCAA)
- Netherlands (VWA)
- Portugal (ASAE)
- Romania (ANSVSA)
- Spain (AESAN)
- Sweden (SLV)
- United Kingdom (FSA)
- Iceland (MAST) •



Structure dependent on



- Population size (Malta: 0.4 m \neq Germany: 81.8 m)
- Federal or centralised tradition of administration
- Scientific traditions
- Variety of institutions requesting risk assessments
- Actual necessities





Rights to protect by law

- 1. health
 - no harmful substances
- 2. freedom of choice
 - no wrongful information
 - no misleading information
- 3. health and freedom
 - basic needs in democratic societies
- 4. interdisciplinary approach
 - chemists, veterinarians, lawyers, journalists





How to protect the rights - how to influence the system

- 1. administrative law: the traditional way
 - setting up regulations (health and information standards)
 - controlling the standards on the market
 - taking forbidden food from the market
- 2. penal law
 - punishing breach of law
- 3. civil law:
 - The first responsibility lies with the businesses!
 - fair-trade problems
 - product liability problems



Encouraging self-regulatory mechanisms: the "new approach"

norms and standards, not made by parliament or ministries,
e. g. EN/ISO norms,

Dt. Lebensmittelbuch, Stiftung Warentest

- associations, trade partners, enterprises become motivated by government and authorities to fulfil the requirements, *e. g.* QS in Germany
- strengthening competition
- risk communication and participation



Requirements for risk assessments

- starting point: the legal provision, the scientific question
- define the state of appropriate science
- scientifically sound (intramural scientists, external experts)
- wording: regarding scientific and legal terminology, understandable for the audiences
- harmonising risk assessments leads to harmonised risk management decisions



Risk management options

- no action needed
- legislation for some products
- ban of dangerous products
- withdrawal of a charge of a product
- (rapid) alert
- recommendation by the competent authority
- even raising awareness may reduce a risk remarkably



Safe food in an era of global trade?

Challenge: Dynamic Reality

Objective: Strategies to improve

- ✓ food safety
- \checkmark communication of risks arising from food





Challenge: Dynamic Reality

- New technologies and new products (novel foods)
- New contaminants
- Product piracy and food fraud
- Packaging materials
- New substances, additives, technical aids (pesticides, veterinary drugs, flavourings *etc.*)
- Process contaminants (acrylamide, 3-MCPD, furan, glycidol fatty esters *etc.*)
- Higher standards in using alternative methods of animal experiments



Predictable Trends – Emerging Challenges

- Climate change, global warming
- Increasing world population
- Globalisation in production, trade, and consumption
- New markets
- Demographic trends
- New energy policies





Consequences of global trends

- New strategies for agricultural production
- New technologies (nanotechnology, genetic engineering)
- Traceability to fight fraud and product piracy
- Problems from recycling processes
- Increase of aquaculture production
- Active packaging
- Import controls
- Bioethanol production
- New feeding stuffs



Risk Assessment: What is needed

- New analytical strategies
- Global harmonisation of standards, methods, and data interpretation
- Global quality assurance and traceability systems
- Science-based approach
- Harmonisation of risk assessment procedures (assessment criteria, uniform terminology)
- Joint risk assessment
- Transparent and target group-oriented risk communication that integrates public's risk perception



Professional risk assessment – a rational factor in consumer safety

- Less subjectivity more objectivity
- Less undercover influence of stakeholders, more transparency
- Less prejudice, scientific and other
- Better reasons and arguments
 - for interpreting existing law

target groups: authorities, food business, law courts

for changing / not changing existing law

target groups: politicians, associations, parliament









Challenge: Analytics



Challenge: Traceability





Definition Traceability

Codex Alimentarius: Traceability / product tracing: the ability to follow the movement of a food through specified stages of production, processing and distribution. Regulation (EC) No 178/2002 §3 p 15



Traceability systems trace and track food packaging





Authenticity of food

Motivation

Food Quality	Food Fraud I ¹	Gain: Economic
Food Safety	Food Fraud II Food Defense	Harm: Public Health, Economic or Terror
Unintentional	Intentional	
Action		•
¹ Includes economically motivated		

adulteration and food counterfeiting

J Spink, DC Moyer; J Food Sci; 76(9): 157-163; 2011



Integrated traceability systems are being developed for the food industry that can verify:

- Geographical origin
- Production origin
- Species origin



Benefits of traceability

for the **consumer**:

- Food safety
- More targeted recalls
- Access to all food properties
- More informed choice when buying

for the **food industry**:

- Meet legislation and commercial requirements, including certification
- Labour and cost reduction, rationalisation, better control
- Satify needs of buyers and consumers
- Competitive advantage

for the **authorities**:

- Effective control
- More targeted recalls















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Thank you for your attention

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